

State of Michigan 2003 State Homeland Security Grant Program - Part II

Program Purpose

Under the 2003 State Homeland Security Grant Program, Part II, offered by the U.S. Department of Homeland Security (DHS), Office for Domestic Preparedness (ODP), Michigan has been awarded a total of \$42,162,000. The grant has two components with separate funding for each program. The First Responder Preparedness program provides \$36,540,000 (state and local share) and the Critical Infrastructure Protection program provides \$5,622,000 (state and local share). The grant authorizes expenditures to address shortfalls in the solution areas of equipment, training, planning, and exercising.

The performance period for the grant is May 1, 2003 through April 30, 2005. This is the time period for obligation of funds and for completion of all identified activities by the state and sub-grantees. Please be aware that certain projects authorized under the grant may have shorter performance periods than the overall grant.

Solution Area	State Allocation	Local Allocation	Total Solution Area Allocation
Training	\$1,757,400	\$10,276,000	\$12,033,400
Equipment	\$4,837,664	\$5,000,000	\$9,837,664
Exercise	\$163,584	\$8,200,000	\$8,363,584
Planning/Administration and Organization	\$549,352	\$5,756,000	\$6,305,352
First Responder Totals	\$7,308,000	\$29,232,000	\$36,540,000
	(20%)	(80%)	
Critical Infrastructure Protection	\$2,811,000	\$2,811,000	\$5,622,000
	(50%)	(50%)	
Part II Grant Totals	\$10,119,000	\$32,043,000	\$42,162,000

First Responder Preparedness - \$36,540,000

Local Allocation - \$29,232,000

State Allocation - \$7,308,000

- Pass-through: 80% must be provided to local communities
- Match: None

Grant funds awarded under this program may not be used for emergency responder programs that are inconsistent with Michigan's Three-year Domestic Preparedness Strategy. Funds may also not be used for costs incurred prior to the award start date or otherwise budgeted for with state or local funds. Federal funds must be used to supplement existing funds for program activities and not replace those funds which have been appropriated for the same purpose.

Training Solution Area

Total Allocation - \$12,033,400

- **Local Allocation - \$10,276,000**
- **State Allocation - \$1,757,400**

Chemical Biological Radiological Nuclear Explosive (CBRNE) Training - \$9,226,000

(Local Allocation)

The goal of this program is to institutionalize CBRNE defensive operations level training within the state of Michigan. Funding will be available to implement and institutionalize CBRNE Defensive Operations Training (ODP Level 2) for the state's first responders in the identified disciplines. The state will promote a curriculum that is consistent with ODP Emergency Responder Guidelines and has ODP approval.

The intended target audience (disciplines) for this training is emergency responders, emergency managers, and public and elected officials from firefighter, law enforcement, emergency management, emergency medical services, hazardous materials, public works, public health, health care, public safety communications, governmental administrative and private security guard disciplines.

The information needed to implement this level of training will become available following completion of the 2003 State Homeland Security Assessment Strategy (SHSAS). Once first responders have been identified by participating jurisdictions, sub-grant funding program will be announced.

Regional Response Team Network (RRTN) Training - \$1,000,000 (Local Allocation)

Regional training will be coordinated through the State's Hazardous Materials Training Center to provide training to all 15 RRTN's to improve response capabilities to a CBRNE incident.

The goal of this program is to increase the level of CBRNE training for first responders that serve on a Regional Response Team. These teams will be one of the primary response assets during a CBRNE incident and will be required to have the requisite skills to carry out assigned tasks.

Development of Terrorism Curriculum - \$27,000 (State Allocation)

The state intends to direct funds for the research and development of a homeland security and terrorism instructional curriculum and supporting training materials. This curriculum will be designed for K-12 classroom specific; to assist first responders instruct children with issues related to school safety and crisis planning. Emergency preparedness can save lives and this curriculum will bring awareness to homeland security and terrorism issues within Michigan.

School-based Terrorism Training - \$50,000 (Local Allocation)

Training will be available for school-based police officers, school liaison officers trained in the statewide program Teaching, Educating, and Mentoring (T.E.A.M.), fire services, emergency management, and emergency medical services for the homeland Security and terrorism curriculum. Training will include the K-12 curriculum and supporting training materials, as well as how to instruct this module in their local community.

CBRNE Training - \$1,730,400 (State Allocation)

Funding will be used to develop, implement, and provide CBRNE Defensive Operations Training (ODP Level 2) for state enforcement personnel. In addition, this training will address specific statewide mobilization procedures and personal protective equipment. The curriculum will be consistent with local CBRNE training.

Equipment Solution Area

Total Allocation - \$9,837,664

- **Local Allocation - \$5,000,000**
- **State Allocation - \$4,837,664**

*Note: An additional equipment allocation will be made during 2004 based upon the balance of funds not expended in other program areas. Sub-grant awards will be made on a competitive basis. Details will be provided as the program is announced.

RRTN CBRNE Equipment - \$5,000,000 (Local Allocation)

Through a state and local partnership, Michigan has a Regional Response Network (RRTN) of regionally located CBRNE Response Teams that can provide technical and tactical operational support to all local first responders in the State of Michigan. The RRTN is 15 teams primarily made up of local jurisdiction HazMat teams.

Each of the 15 local Regional response teams will be provided a vehicle to transport current RRT equipment and a five member assessment team. One additional vehicle will be purchased for an additional RRT to be determined after data from the SHSAS is available.

Agency Equipment- \$4,837,664 (State Allocation)

In accordance with the State's Three Year Domestic Preparedness Strategy, the resources allocated among 20 state agencies will be committed to achieving goals and objectives specified in the Strategy with a focus on achieving an enhanced and coordinated response capability.

Exercise Solution Area

Total Allocation - \$8,363,584

- **Local Allocation - \$8,200,000**
- **State Allocation - \$163,584**

K-12 Exercise Program - \$8,200,000 (Local Allocation)

Safety of children is a primary concern of schools. As such, the school administrators and staff function as the "first responders" during an event at a school and responsible for assuring the safety of the student population. This program is essential in providing an opportunity for government administrators and other first responder agencies to discuss interagency strategies for response to a CBRNE terrorist event at a school facility.

The state will provide funds to local school districts to be used to plan for, design, develop, conduct and evaluate exercises that enhance the level of preparedness and coordination among schools and the first responders that would respond to a terrorist/CBRNE event at a school facility. The program seeks to build upon the crisis management initiatives of P.A. 102, a revision of the Statewide School Safety Information Policy.

Participating schools will conduct an initial threat assessment to guide scenario development. Exercises will be threat - and performance-based, in accordance with the Homeland Security Exercise and Evaluation Program (HSEEP) developed by the United States Department of Homeland Security, Office for Domestic Preparedness (ODP).

The most important consideration in this effort is the health, safety and welfare of the students and staff. A comprehensive plan places a strong emphasis on prevention and intervention to identify, confront and resolve the crisis, restore equilibrium, and support appropriate adaptive responses.

K-12 Exercise Program - \$163, 584 (State Allocation)

Since 1999, there have been increasing changes, initiatives and statutes both at the state and federal levels for school systems, both public and private K-12. Due to these changes, there has been an increasing demand for assistance in school crisis plan development, CBRNE training and exercising. The state will provide one full-time staff position to assist with development of a threat and risk assessment, as well as conduct CBRNE training for Michigan's first responders, educational community, and local emergency managers to prevent, prepare for, and respond to a CBRNE event.

Planning/Administration/Organization Solution Area

Total Allocation - \$6,305,352

- **Local Allocation - \$5,756,000**
- **State Allocation - \$549,352**

Threat and Risk Assessment Process - \$1,155,000 (Local Allocation)

Funds from the First Responder Preparedness Allocation will be allocated to local emergency management programs to reimburse allowable costs for activities associated with the completion of the FY 2003 Statewide Homeland Security Assessment and Strategy (SHSAS).

The state of Michigan's approach is to allocate funds for this project based on a three-tiered scale using population and previous threat data for the groupings. Costs will be covered on a reimbursement basis for expense up to, but not exceeding, the allocation. Detailed information was provided in EMD Informational Letter 3 -10 that was sent to all emergency management programs on October 2, 2003.

Homeland Security Solution Area Planner - \$3,774,000 (Local Allocation)

Funds may be used to pay for activities associated with the completion of the strategy and the overall implementation of the jurisdiction's Homeland Security Strategy to include:

- Hiring full or part-time staff or a contractor to assist with implementing and managing programs for equipment acquisition, training and exercising.
- Completion and submission of mandated periodic grant status reports.
- Coordination of grants with other local jurisdictions.

*Subgrantee allocations; Tier I (Large) = \$43,000

Tier II (Medium) = \$34,000 and Tier III (Small) = \$25,000

(*This portion of the grant is pending final approval from ODP.)

Administrative Allocation - \$549,352 (State Allocation)

A significant effort will be required in the area of managing the budgetary and administrative requirements associated with this grant, to include those areas cited below:

- Processing and managing local jurisdictional sub-grant applications.
- Coordination of specific procedural requirements between the Office for Domestic Preparedness Grant Management Assistance Office, various state agencies, and local government agencies.
- Completion and submission of mandated periodic grant status reports.
- Coordination of grants with local jurisdictions.
- Timely payment to local jurisdictions.
- Review and audit of sub-grantee activities to assure compliance and accountability with ODP.

Family Preparedness Coordination - \$827,000 (Local Allocation)

In support of the K-12 exercise program, the state intends to allocate funds to participating school districts for the distribution of family preparedness guides that supplement the school's exercise effort and subsequent crisis management plan. Because communicating preparedness information is a critical part of crisis management, school staff members, students, parents, and family of staff members must be informed on what is happening and what they can do. Timely contact with law enforcement and other emergency services is necessary for effective response.

The state will provide a preparedness template to school districts at no charge. Allocated funds can then be used to produce and disseminate this preparedness information.

Critical Infrastructure Protection

Total Allocation \$5,622,000 (50% Pass-through required)

- **Local Share – \$2,811,000**
- **State Share – \$2,811,000**

As of October 1, 2003, the Office for Domestic Preparedness (ODP), Department of Homeland Security (DHS) has revised the list of categories eligible for funding with FY03 supplemental Critical Infrastructure Protection (CIP) funds. ODP has determined additional activities are allowable under this portion of the grant.

EMD is reviewing the most recent grant changes issued by ODP and will be providing guidance on this portion of the grant.